

No. 22/2/2022-Gender Budgeting [E-104386]
Government of India
Ministry of Women & Child Development
(Gender Budgeting Division)

1st Floor, Jeevan Tara Building,
Sansad Marg, New Delhi-110 001

Dated: 1st January 2024

OFFICE MEMORANDUM

Subject: Meetings with the select Central Ministries/Departments held on 23rd November and 6th December 2023 to review and discuss steps to strengthen reporting in the Gender Budget Statement in FY 2024-25 – Regarding

The undersigned is directed to enclose herewith Record of Discussions of the subject meetings for necessary information and action.

2. This issues with the approval of the Competent Authority.



(Dr. Saroj Kr. Adhikari)
Assistant Director (GB)
Email: sk.adhikari@nic.in
M-99684 37584

Encl. As above.

To
Secretaries (34 Ministries/Departments) - As per the list

Copy for information to:

1. Sr. PPS to Secretary, MWCD
2. PPS to Statistical Adviser, MWCD

List of the Ministries/Departments

1. D/o Agriculture and Farmers Welfare
2. D/o Agricultural Research and Education
3. D/o Animal Husbandry and Dairying
4. M/o AYUSH
5. D/o Biotechnology
6. M/o Civil Aviation
7. M/o Cooperation
8. D/o Commerce
9. M/o Culture
10. M/o Development of North Eastern Region
11. D/o Drinking Water and Sanitation
12. M/o Earth Sciences
13. M/o Electronics and Information Technology
14. M/o Environment, Forest and Climate Change
15. M/o External Affairs
16. D/o Fisheries
17. D/o Financial Services
18. D/o Fertilizers
19. M/o Food Processing Industries
20. M/o Heavy Industries
21. M/o Home Affairs
22. D/o Justice
23. M/o Labour and Employment
24. M/o Micro, Small and Medium Enterprises
25. M/o Panchayati Raj
26. M/o Planning (NITI Aayog)
27. D/o Posts
28. M/o Power
29. M/o Ports, Shipping and Waterways
30. D/o Science and Technology
31. M/o Statistics & Programme Implementation
32. D/o Telecom
33. M/o Tourism
34. D/o Water Resources, River Development and Ganga Rejuvenation

Record of Discussions of the meetings with select Central Ministries/Departments held on 23rd November and 6th December 2023 to review and discuss steps to strengthen reporting in the Gender Budget Statement in FY 2024-25

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With an aim to strengthen reporting in the Gender Budget Statement (GBS), the Ministry of Women and Child Development (MWCD) as the nodal Ministry for Gender Budgeting, convened two meetings with select 34 Central Ministries/Departments in two batches on **23rd November and 6th December 2023** under the Chairpersonship of Secretary, MWCD in the Conference Room No. 602, A-Wing, Shastri Bhawan New Delhi. List of participants is at **Annex-1**.

2. At the outset, Statistical Advisor (WCD) welcomed the officers from the Central Ministries/Departments and outlined the purpose of the meeting. He informed that according to the Budget Circular 2024-25 issued by Department of Economic Affairs, all Ministries/Departments are required to prepare and submit a Gender Budget Statement viz. Statement 13 in the prescribed format. He also informed that this year, the MWCD in collaboration with UN Women has undertaken gender budget analysis of the schemes of select 43 Ministries/Departments for improved and better reporting in the GBS. Preliminary reports of Gender Budget Analysis have been shared with the respective Ministries/Departments. The meeting was convened to discuss the analysis and suggest further necessary steps to strengthen reporting in the GBS for FY 2024-25.

3. Addressing the participants, Secretary (WCD) stated that MWCD aims to achieve 100% coverage of Gender Budgeting across all Ministries/Departments, States/UTs, Panchayats and urban local bodies under Mission Shakti. He stated that under the directions of Hon'ble Prime Minister, lot of efforts are being made by the Government for women-led development and promotion of gender equality across sectors. He expressed concern that the Government's efforts on enhancing the gender equality and women empowerment through increased budgetary support under various schemes are not adequately reflected because of under-reporting of allocations in the GBS by many Ministries/Departments. He called upon the participating Ministries/Departments to undertake a close review of their schemes with a gender lens, and ensure reporting allocations in the GBS for FY 2024-25.

4. A presentation was made highlighting Ministry/Department-wise analysis of select schemes which have potential for reporting allocations in the GBS. Following this, detailed discussions were held with each Ministry/Department and suggestions were made for possible reporting in GBS. Ministry/Department-wise specific issues are given at **Annex-2**.

5. Key points emerged during the discussion are as under:-

- i. It was informed that in FY 2023-24, only 38 Ministries/Departments and 5 UTs have reported an allocation of Rs. 2.23 lakh crore which is an increase of about 30% over the last year's allocation of Rs. 1.71 lakh crore. However, there seems

to be larger potential to enhance reporting of allocations for women in the GBS by many Ministries/Departments which have *hitherto* either not reported any allocation in the GBS or reported allocations which are less than 5% of the total budget. Out of 34 Ministries/Departments who have been invited to the meeting, 19 have not reported in GBS for FY 2023-24 and remaining 15 have reported less than 5% of their respective budgets.

- ii. Some of the Ministries/Departments conveyed that the existing GBS format limits reporting of their schemes having less than 30% allocations of the total budget. Statistical Adviser (WCD) informed that the MWCD taking cognizance of this issue, constituted a Working Group to review the GBS format and the methodology of reporting. One of the recommendations of the Working Group was to introduce Part C in the GBS for all those schemes having less than 30% allocation for women. This is under review and consideration of the Department of Economic Affairs. Inclusion of Part C in the GBS is expected to holistically reflect the allocations for women by the Government and its commitment towards gender equality and women empowerment.
 - iii. It was noted that some of the Ministries/Departments were unable to report in the GBS due to unavailability of gender disaggregated data in their respective schemes specially where beneficiaries are not directly identified and reported in the scheme MIS. It was suggested that for such non-beneficiary-oriented schemes, apportioning of the budget allocation may be undertaken based on estimated share of female users/women involved in any activity under these schemes, and reported in the GBS.
 - iv. All Ministries/Departments were requested to send their final comments on the preliminary GB analysis reports at the earliest indicating estimated allocations for reporting in the GBS for FY 2024-25 under different schemes (or their components).
6. The meetings ended with vote of thanks to the Chair.

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Annex-1: List of Participants

A: Meeting held on 23rd November 2023

Ministry of Women and Child Development

1. Shri Indevar Pandey, Secretary, MWCD - *Chair*
2. Shri Dhrijesh Kumar Tiwari, Statistical Adviser
3. Dr. Saroj Kr. Adhikari, Assistant Director (GB)

UN Women

1. Dr. Sanghamitra Dhar, Program Lead (GRB)
2. Ms Abhilsha Sood, Program Analyst (GRB)
3. Dr. Anshul Sharma, Consultant - Technical Coordinator (GRB)
4. Ms Huma Praveen, Consultant - Technical Coordinator (GRB)
5. Ms Lavanya Kumar, Consultant - Technical Coordinator (GRB)

S. No.	Ministry/ Department	Name and Designation
1	D/o Animal Husbandry and Dairying	Sh. B.K. Mishra, Joint Director
2	Ministry of Cooperation	Sh. Kapil Meena, Director Sh. Manish Sharma, Assistant Registrar
3	Department of Commerce	Sh. C. Vanlalramsanga, Economic Adviser Sh. Murlidhar Mishra,
4	Ministry of Civil Aviation	Sh. V. Fanai, Chief Financial Controller
5	Ministry of Culture	Sh. Harish Kumar, Director Ms. Richy R. Mathew, DD (Budget)
6	M/o Development of North-Eastern Region	Sh. Pausianmuang Tunlut, Joint Director Sh. Mahesh Chander, SO
7	M/o Electronics & IT	Ms. Tulika Pandey, Scientist G
8	Ministry of External Affairs	Sh. Ambarish Vemuri, US (PP&R)
9	Department of Fisheries	Sh. V. Srinivasa Rao, Director
10	Ministry of Food Processing Industries	Sh. Jitendra Kumar, Director
11	Ministry of Home Affairs	Ms. Renuka Mani, Controller of Accounts Sh. Nilmani, Sr. Accounts Officer
12	Ministry of Jal Shakti	Ms. Richa Misra, JS & FA
13	Department of Justice	Sh. P. P. Pandey, JS
14	Ministry of Panchayati Raj	Sh. P. C. Joshi, US
15	Ministry of Planning (NITI Aayog)	Sh. Hemant Kumar Meena, Deputy Secretary Ms. Nimisha Jha, Director
16	M/o Statistics & Programme Implementation	Sh. Siljo V. K., DDG Sh. Anoop Kumar, DS (IFD)
17	Department of Telecom	Ms. Jaspreet Kaur, Director (Budget)
18	Ministry of Tourism	Sh. Manish M. Raut, Financial Controller
19	D/o Water Resources, River Development and Ganga Rejuvenation	Ms. Sunita Yadav, Economic Adviser

B: Meeting held on 6th December 2023**Ministry of Women and Child Development**

1. Shri Indevar Pandey, Secretary, MWCD - *Chair*
2. Shri Dhrijesh Kumar Tiwari, Statistical Adviser
3. Dr. Saroj Kr. Adhikari, Assistant Director (GB)

UN Women

1. Ms Abhilsha Sood, Program Analyst (GRB)
2. Ms Shashi Prabha, Program Analyst (GRB)
3. Dr. Anshul Sharma, Consultant - Technical Coordinator (GRB)
4. Ms Huma Praveen, Consultant - Technical Coordinator (GRB)
5. Ms Lavanya Kumar, Consultant - Technical Coordinator (GRB)

Sl. No.	Ministry/Department	Name and Designation
1	D/o Agriculture and Farmers Welfare	Shri Manish Bhatia, Director (Admn) Directorate of Extension
		Dr. Punam Tiwari Sharma Joint Director (Women Programme)
2	D/o Agricultural Research and Education	Dr. A. R. Rao, ADG (PIM), ICAR
3	M/o AYUSH	Shri Niret K. Kurian, Deputy Director
		Ms. Jagrti Garg, Assistant Director
4	D/o Biotechnology	Shri Sankarsana Sahoo, Statistical Adviser
5	M/o Earth Sciences	Dr. Vandana Chaudhary, Scientist-F
6	M/o Environment, Forest and Climate Change	Ms. Rita Khanna, Advisor
		Ms. Inka Goel, Training Officer
7	M/o Heavy Industries	Ms. Vandana Kalra, Under Secretary
8	D/o Financial Services	Shri A. K. Thakur, Director
		Shri Pramod Singh, OSD
9	D/o Fertilizers	Dr. Pratibha A, Economic Adviser
		Shri P. Pulamte, AFA
10	M/o Labour and Employment	Shri Amrendra Kumar Under Secretary
11	M/o Micro, Small and Medium Enterprises	Shri Vivek Ashish, Director
		Shri Narayan Saw, Asstt. Director
12	D/o Posts	Ms. Sharon Shefali Gupta, DDG (Budget)
		Shri Akshay Gupta, ADG (Budget)
13	M/o Power	Shri Uday Shanker Pandey, Director (IFD)
14	M/o Ports, Shipping and Waterways	Shri Agrim Kaushal, Economic Adviser
		Shri H. R. Meena, DS(Budget)
		Shri Vinay Kr. Prajapati
15	D/o Science and Technology	Dr Vandana Singh, Scientist - F

Annex-2: Ministry/Department-wise Specific Issues

A: Meeting held on 23rd November 2023

1. Department of Animal Husbandry and Dairying *(Not reported in GBS 2023-24)*

Representative of the Department informed that their schemes are not beneficiary-oriented. Hence, the Department is not able to earmark any allocation for women and report the same in the GBS. However, he informed that the States and other Implementing Agencies are advised for utilizing 30% of allocated funds towards women under the existing Centrally Sponsored/Central Sector schemes being implemented by the Department. Secretary (WCD) emphasized the significant role of women in the dairy sector and suggested based on data women SHGs and women entrepreneurs engaged under the scheme, a proportion of budget can be reported in the GBS for FY 2024-25.

2. Ministry of Cooperation *(Not reported in GBS 2023-24)*

Representative of the Ministry stated that their schemes are presently focusing on infrastructure upgradation e.g. Computerization of PACS. It was suggested that based on an assessment of the number of Women PACS, proportion of budget may be reported in GBS for FY 2024-25.

3. Department of Commerce *(Reported <5% of budget in GBS 2023-24)*

Representative of the Department mentioned that though their schemes under various boards target women beneficiaries, but it is difficult to earmark budgetary allocation in the GBS. He informed that the scheme guidelines for Market Access Initiative (MAI) are being revised along with formulation of new schemes under different commodity boards. It was noted that though the Department's schemes are benefitting women in large numbers but it is not reflected in the GBS. Secretary (WCD) suggested that since over 60 percent of workers in tea gardens are women, earmarking allocation in the GBS may not be difficult.

4. Ministry of Civil Aviation *(Not reported in GBS 2023-24)*

Representative of the Ministry stated that they are trying to collect gender disaggregated data from its pilot training institutes with respect to enrolment of female students under various courses. He mentioned that the grants-in aid to these institutes are meagre; however, the Ministry is working to report allocation in GBS.

5. Ministry of Culture *(Reported <5% of budget in GBS 2023-24)*

Representative of the Ministry mentioned that the GB analysis report has been shared with the concerned libraries, museums, and institutions under its purview seeking their inputs. He added that the funds are meagre in quantum.

6. D/o Development of North Eastern Region (DoNER) *(Not reported in GBS 2023-24)*

Representative of the Department highlighted that in view of the Department's focus primarily on infrastructure development in the North-East, and having no women specific programme, they are unable to report in the GBS. Secretary (WCD) pointed out that there is a large number of women workers in the bamboo sector itself for which significant budgets are spent by DoNER. Allocations are also made for building girls' classrooms, girls' hostels, etc. which can all be reported in the GBS. The Department

was advised to take up the matter with the N-E Council for getting necessary data to enable preparing the GBS for FY 2024-25.

7. Department of Drinking Water and Sanitation *(Reported <5% of budget in GBS 2023-24)*

Representative of the Department informed that based on census data, they have already undertaken an exercise to estimate women beneficiaries at the HH level under their flagship scheme 'Jal Jeevan Mission' which comes about 45-47% of the total beneficiaries. This will be used for estimating allocation in the GBS for FY 2024-25. The reported amount in the GBS is expected to be significant since the total allocation in BE 2023-24 is Rs.70,000 crore.

8. M/o Electronics and Information Technology *(Reported <5% of budget in GBS 2023-24)*

Representative of the Ministry informed about challenge in getting gender disaggregated data under various schemes and to report allocations in the GBS. She further informed that though the Ministry is working to improve reporting in the GBS but women's participation under various schemes remains under represented. Secretary (WCD) suggested that in respect of the production-linked incentive schemes, gender disaggregated may be collected for reporting in the GBS.

9. Ministry of External Affairs *(Reported <5% of budget in GBS 2023-24)*

Representative of the Ministry acknowledged the suggestions made in the Gender Budgeting Analysis report. The Ministry is working to develop a systematic method to collect gender disaggregated data for different gender indicators. This will help improve better reporting in the GBS from the next budget cycle.

10. Department of Fisheries *(Not reported in GBS 2023-24)*

Representative of the Department reported that approximately 60% of the beneficiaries under the PMMSY scheme are women; accordingly, proportionate allocation can be reported in the GBS.

11. Ministry of Food Processing Industries *(Not reported in GBS 2023-24)*

Representative of the Ministry informed that only capital subsidy is provided under its umbrella scheme, Pradhan Mantri Kisan SAMPADA Yojana (PMKSY). There are no exclusive female promoters under this scheme. Secretary (WCD) suggested that the number of women employees in the production-linked incentive schemes may be looked into, and accordingly a proportion of budget allocation may be reported in GBS.

12. Police, Ministry of Home Affairs *(Reported <5% of budget in GBS 2023-24)*

Representative of the Ministry stated that they have taken note of the Gender Budget Analysis report which has since been shared with the Programme Divisions to enhance reporting in the GBS for FY 2024-25.

13. Department of Justice *(Not reported in GBS 2023-24)*

Representative of the Department informed that they have already prepared Statement 13 by including the scheme of fast-track special courts in Part A and two other schemes viz. E-Courts Mission Mode and DISHA in Part B of the GBS for FY 2024-25. This information has been shared with the MWCD.

14. Ministry of Panchayati Raj *(Not reported in GBS 2023-24)*

Representative of the Ministry stated that due to some delay in submission of the requisite information to DEA, the Ministry could not report in the GBS for FY 2023-24. Secretary (WCD) expressed his concern that the Ministry of PR is doing the maximum work at the grassroots level impacting women, but they are not reporting in the GBS. He suggested that since out of more than 31.5 lakh elected representatives of local rural bodies 46 percent are women, any fund utilized for their training and other welfare measures under Rashtriya Gram Swaraj Abhiyan (RGSA) can easily be reported in the GBS. Under the scheme of SWAMITVA where ownership of property is either directly given to woman or in joint ownership, data may be collected for reporting in GBS for FY 2024-25.

15. Ministry of Planning (NITI Aayog) *(Not reported in GBS 2023-24)*

Representative of NITI Aayog mentioned that they implement four schemes. However, data is available only for women entrepreneurs and girl students. Secretary (WCD) suggested to look at the last year's data and check how much expenditure on education, health, etc. has been incurred. Accordingly, a proportion of budget may be reported in the GBS for FY 2024-25.

16. M/o Statistics and Programme Implementation *(Not reported in GBS 2023-24)*

Representative of the Ministry cited difficulties in collecting gender disaggregated data under the MPLAD scheme. Secretary (WCD) suggested that MoSPI may take the lead role in reporting in the GBS. By analysing the women beneficiary data under MPLAD, a portion of the budget can be reported in the GBS.

17. Department of Telecommunication *(Not reported in GBS 2023-24)*

Representative of the Department informed that majority of their spending is in the form of capital expenditure viz. Bharat Net Udyami which is an infrastructure-based scheme. Hence they are unable to report in the GBS. Secretary (WCD) suggested that the Department may estimate number of mobile connections in the name of women in a specific area and apportion spending on mobile towers to report in the GBS. He added that the budget for training can also be included in the GBS.

18. Ministry of Tourism *(Reported <5% of budget in GBS 2023-24)*

Representative of the Ministry mentioned that they have done an analysis of some of the schemes and would try to incorporate gender components in their schemes. Secretary (WCD) mentioned that it might not be difficult for the Ministry to estimate the number of women benefitting from re-development of various tourist destinations where the Ministry has made significant investment on building infrastructural facilities including providing sanitation facilities for women.

19. D/o Water Resources, River Development & Ganga Rejuvenation *(Not reported in GBS 2023-24)*

Representative of the Department stated that they have reviewed the schemes and it is possible to have gender-disaggregated data under the Pradhan Mantri Krishi Sinchai Yojana. Accordingly, the Department will work to prepare the GBS. However, data for the *Namami Gange* scheme is currently not available.

B: Meeting held on 6th December 2023

1. D/o Agriculture and Farmers Welfare *(Reported <5% of budget in GBS 2023-24)*

Representative of the Department informed that they are constrained by 30% limit in reporting allocation in Part B of the GBS, and therefore could not report many schemes including PM Kisan Yojana. Statistical Advisor (WCD) while acknowledging the problem requested the Department to look into the reasons for decline in the reporting percentage from about 4% in 2021-22 to 1% in 2023-24.

2. D/o Agricultural Research and Education *(Reported <5% of budget in GBS 2023-24)*

Representative of the Department informed that the GB analysis of the schemes has been taken note of and circulated among the Programme Divisions. He apprised that at present budget spent for women and girls under few schemes could not be reported because of the 30% ceiling in Part B of the GBS.

3. Ministry of AYUSH *(Reported <5% of budget in GBS 2023-24)*

Representative of the Ministry stated that there is underreporting in the GBS due to lack of data. Also, there is no specific earmarking of allocations for women in the scheme guidelines. The Ministry will try to come up with tentative proportions and allocate the same in GBS for FY 2024-25 as large number of direct as well as indirect beneficiaries are women. Secretary (WCD) opined that when number of beneficiaries are known, Ministries/Departments can always do back calculation to assess the budget spent for women and the same can be reported in the GBS.

4. Department of Biotechnology *(Not reported in GBS 2023-24)*

Representative of the Department informed that there are only two schemes i.e. Research & Development and Industrial and Entrepreneurship Development implemented by them. The proposed allocation for R & D Scheme for FY 2024-25 is only Rs. 550 crore. The programmes like BioCARE are call based programmes and the allocations cannot be earmarked in the GBS as number of eligible women cannot be estimated. He further stated that Biotechnology Parks are State Projects and only one time grant is given by the Department.

5. Ministry of Earth Sciences *(Reported <5% of budget in GBS 2023-24)*

Representative of the Ministry informed that being the technical service provider Ministry, it is very difficult to ascertain actual benefits for women. She further added that there are no fellowship schemes under the scheme of ACROSS; grant-in-aid given to its Autonomous bodies is used for women specific amenities as one-time expenditure, and there are no specific training programmes for women as such. Secretary (WCD) suggested that the Ministry may look into the components like training and capacity building to identify allocations for women.

6. Ministry of Environment, Forests and Climate Change *(Not reported in GBS 2023-24)*

Representative of the Ministry informed that the GB analysis report has been shared with the concerned programme divisions. Secretary (WCD) suggested that for schemes such as Control of Pollution, proportioning based on the population may be considered and allocation may reported in the GBS for FY 2024-25.

7. Ministry of Heavy Industries *(Not reported in GBS 2023-24)*

Representative of the Ministry informed that the GB analysis report has been shared with the programme divisions for their inputs. Secretary (WCD) suggested that the Ministry may try to collect data on the number of women buyers of subsidised Electric Vehicles under FAME India scheme, and accordingly a proportion of the budget may be reported in the GBS.

8. Department of Financial Services *(Not reported in GBS 2023-24)*

Representative of the Department informed that all their schemes are administered by Financial Institutions and are subscription-based. Atal Pension Yojana benefits more than 40% of women; but is not currently reported in the GBS. Secretary (WCD) suggested that if the scheme benefits 40-44% of women, proportionate allocation may be reflected in the GBS.

9. Department of Fertilisers *(Not reported in GBS 2023-24)*

Representative of the Department informed that under their two major schemes, namely, Urea subsidy and Nutrient-based subsidy, subsidies are released to the Fertilizers Companies, and they do not directly engage with the beneficiaries. Secretary (WCD) inquired about the number of women farmers utilizing fertiliser subsidies and suggested that based on this data, allocation can be reported in the GBS.

10. Ministry of Labour and Employment *(Reported <5% of budget in GBS 2023-24)*

Representative of the Ministry informed that beneficiary data under the Employees' Pension Scheme, 1995 is not available with the Ministry. There is no allocated fund for the *Aatmanirbhar Bharat Rojgar Yojana* for FY 2024-25. He also informed that a significant portion of the budget under the Dattopant Thengadi National Board for Workers Education and Development consists of salary component. The Labour Employment and Statistical System (LBSS) being a data management system does not cover beneficiaries. Secretary (WCD) suggested that gender-disaggregated data under the Social Security scheme for Plantation Workers in Assam may be collected and an allocation may be reported in the GBS since there is substantial number of women workers engaged in tea production, harvesting, packaging, and related activities.

11. M/o Micro, Small & Medium Enterprises *(Reported <5% of budget in GBS 2023-24)*

Representative of the Ministry informed that they have taken note of the suggestions made in the GB Analysis Report and assured that along with one scheme of Mahila Coir Yojana, another 5-6 schemes can be reported in the GBS for FY 2024-25.

12. Department of Posts *(Reported <5% of budget in GBS 2023-24)*

Representative of the Department informed that a portion of funds allocated under IPPB can be reported in the GBS. Also, the Department will consider reporting the schemes like *Sukanya Samridhi Yojana* and *Mahila Sammam Yojana* in the GBS.

13. Department of Power *(Not reported in GBS 2023-24)*

Representative of the Department informed that they have already worked out allocation for reporting in the GBS for FY 2024-25 in respect of training and research scheme.

14. Ministry of Ports, Shipping and Waterways *(Not reported in GBS 2023-24)*

Representative of the Ministry informed that the Sagarmala Scheme is purely demand driven and funds allocated for the Kolkata Port Trust is meant for capital expenditure like dredging; hence there is no scope for beneficiary data. Only in respect of Indian Maritime University, gender disaggregated data of the students enrolled can be collected and a proportion of the allocation may be reported in the GBS.

15. Department of Science and Technology *(Reported <5% of budget in GBS 2023-24)*

Representative of the Department informed that currently DISHA Program for women in science is reported in Part A of the GBS. She further informed that DISHA and WISE-KIRAN are the same programme. In respect of the Autonomous Institutions (AIs), it was informed that it is difficult to report in the GBS.

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